

Message Text

SECRET

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43

ACTION NEA-13

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CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-04 RSC-01 PRS-01 SPC-03 SS-20 SAM-01 IO-14 DRC-01

/117 W

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O R 011300Z FEB 74

FM AMEMBASSY NICOSIA

TO SECSTATE WASHDC IMMEDIATE 8181

INFO AMEMBASSY ANKARA IMMEDIATE

AMEMBASSY ATHENS

AMEMBASSY LONDON

USMISSION USUN

S E C R E T NICOSIA 193

E.O. 11652: XGDS-1

TAGS: PFOR, CY, TU

SUBJ: TURKISH COALITION PROTOCOL ON FEDERAL SOLUTION FOR CYPRUS

1. FOREIGN MINISTER HAS CALLED ME IN SOME AGITATION, NOTING THAT NEW TURKISH GOVT WILL FORMALLY PRESENT COALITION PROTOCOL TO PARLIAMENT IN ANKARA TODAY. HE ASKED IF THERE WAS ANY WAY WE COULD HELP HEAD OFF FORMAL PRESENTATION OF RECOMMENDATION FOR FEDERAL STATE FOR CYPRUS. HE SAID THAT CLERIDES HAD TELEPHONE TO WARN HIM THAT SUCH A TURKISH POSITION WILL PUT THE INTERCOMMUNAL TALKS "IN AN IMPOSSIBLE SITUATION." FOREIGN MINISTRY ALSO WISHED TO MAKE CLEAR ITS OWN VIEW THAT FORMAL ADOPTION OF FEDERATION PROPOSAL WOULD IMMENSELY COMPLICATE SEARCH FOR A CYPRUS SOLUTION.

2. FOREIGN MINISTER'S INITIAL REQUEST WAS THAT I RELAY EITHER THROUGH AMBASSADOR INHAN OR THROUGH OUR EMBASSY IN ANKARA THAT USG WAS CONCERNED AT IMPLICATION FOR INTERCOMMUNAL TALKS IF TURKISH GOVT FORMALLY ADOPTED FEDERALIST POSITION. I EXPLAINED THAT I COULD NOT

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MAKE ANY STATEMENT ON BEHALF OF MY GOVT WITHOUT WASHINGTON

CONCURRENCE, WHICH WAS PROBABLY A PHYSICAL IMPOSSIBILITY SINCE PARLIAMENTARY SESSION PROBABLY UNDERWAY. I ASKED WHETHER MINISTRY HAD RELAYED ITS CONCERN DIRECTLY TO TURKS. IT HAD NOT (BECAUSE OF USUAL DIFFICULTIES WITH DIRECT BILATERAL COMMUNICATION). I SUGGESTED THAT IF GOCYPURS WISHED TO RELAY DIRECT MESSAGE, BEST CHANNEL WOULD BE UN REP OSORIO-TAFALL. WITHIN A FEW MINUTES, FOREIGN MINISTER CALLED BACK TO SAY THAT HE HAD ASKED OSORIO TO RELAY MESSAGE, THAT OSORIO HAD INFORMED HIM THAT UNSYG HAD CALLED IN TURKISH PERM REP IN NEW YORK THREE DAYS AGO AND EXPRESSED SERIOUS CONCERN ABOUT COALITION PROTOCOL.

3. YESTERDAY, FOREIGN MINISTER HAD BEEN SOMEWHAT MORE RELAXED CONCERNING RPP/NSP PROTOCOL, PARTICULARLY AFTER I REMINDED HIM THAT PROTOCOL DID NOT DEMAND FEDERAL SOLUTION, BUT SIMPLY CALLED IT "MOST APPROPRIATE SOLUTION." HE AGREED THAT RPP PLATFORM REFERENCE TO CYPRUS SIMPLY RATIFIES PUBLICLY WHAT GOTURKEY HAS LONG BELIEVED PRIVATELY. HOWEVER, GREEK CYPRIOT PRESS CRITICISM OF RPP/NSP POSITION HAS BEEN RISING, AND YESTERDAY MAKARIOS PUBLICLY STATED FEDERAL SOLUTION "PRACTICALLY IMPOSSIBLE... AND TOTALLY UNACCEPTABLE." HE SAID IT WOULD PROMOTE "TURKISH PARTITION PLANS, AND WARNED OF DEADLOCK IN INTERCOMMUNAL TALKS.

4. GREEK CYPRIOTS ALREADY UPSET (AND TURK CYPRIOTS DELIGHTED) BY FACT INCOMING FON MIN GUNES HAS VISITED TURK CYPRIOTS.

5. COMMENT: MY ONLY COMMITMENT IS TO RELAY GOCYPRUS FEELINGS TO WASHINGTON AND OUR EMBASSY IN ANKARA, ON OUTSIDE POSSIBILITY THAT EMBASSY ANKARA COULD INFORMALLY REMIND GOTURKY OF FEELING WHICH STATEMENT CERTAIN TO AROUSE IN CYPRUS. ALTHOUGH WE REGRET THAT COALITION FOUND IT NECESSARY TO VOICE THIS SENTIMENT, WE RECOMMEND USG STAY OUT OF THIS ONE. ASIDE FROM LIKELIHOOD DEED IS ALREADY DONE, WE NOTE THAT EXPRESSION OF PREFERENCE FOR FEDERAL SOLUTION IS HARDLY NEW FROM TURK CYPRIOT SIDE AND THAT GOCYPRUS KNEW IT HAD ANKARA'S BLESSINGS. WORDING IS IN FACT LESS PEREMPTORY THAT GREEK CYPRIOT DEMANDS FOR
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UNITARY STATE. ONLY NEW ELEMENT (AT LEAST SINCE TALKS BEGAN) IS FORMAL HIGH-LEVEL ENDORSEMENT. WE ANTICIPATE A MINI CRISIS BUT ASSUME IT WILL SUBSIDE. WOULD APPRECIATE ANY SOOTHING AUIDANCE ANKARA CAN PROVIDE IN ORDER TO SET STATEMENT IN CONTEXT.
GRANT

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